## MEMO TO: LANDFORM

## ATTN: LI NDSAY STEPHENS

## FROM : MICHAEL KEANE

## DATE: 25 JUNE 2014

## REF: DOYLES LI ME SERVICE PRESTON BEACH ROAD NORTH

## Lindsay,

Further to your request, I have inspected Preston Beach Road (PBR) North from Preston Beach Road turn-off through to the gate marking the end of the public road - total 5.7 kms long. PBR North is a local road vested in the Shire of Waroona. Much of the road is located within Yalgorup National Park and the road provides access to the Martin's Tank Campground operated by Dept of Parks and Wildlife (DPaW). See Appendix 1, Location Map.

### 1.0 BACKGROUND

The Proponent seeks to develop a lime sand pit located at the top end of PBR North. When operational, the proponent will cart approx. 50,000 tonnes of lime sand per annum through to Forrest Highway via PBR North and Preston Beach Road. This carting operation will be limited to the period of agricultural demand - December through to April (5 months).

The Shire has expressed some reservations about granting pit approval based on concerns re truck traffic on PBR North. Those concerns include the following;

1. Keeping the road safe for traffic associated with Martins Tank Campground (Yalgorup NP), especially during busy holiday periods.
2. Short Sight Distances on some sections of PBR North.
3. Durability of the existing road structure
4. Increased truck traffic on Preston Beach Road, especially during busy holiday periods

Being a public road, there should be no restriction on 19 m semi-trailer trucks using PBR North. However, the Shire has already erected a sign stating that this road is "Closed to all vehicles Class 3 and over, i.e. single axle rigid trucks not greater than 3.2 m long" Refer Appendix 2, Shire of Waroona Bye-Law No......
At time of writing, Shire of Waroona has not responded to my request to provide evidence of this bye-law.

### 2.0 ROAD ASSESSMENT

## Refer Appendix 3, photos.

Generally the road consists of a cleared track, flat-bladed in sandy material.
There is little or no constructed road formation to assist simple drainage - but being in sand, drainage may not be a significant problem.
There is some evidence of limestone sheeting on top of the sand but it is sparse and not representative.
Road width varies from minimum observed 5.4 m at SLK 4.6 to 7.0 m plus at SLK 1.9 and 4.1.
Sight distances along the route vary from minimum approx. 60 m to maximum approx. 200 m .
Sight distance is compromised throughout by vegetation overhanging the road but particularly on curves.
The road is thus best described as Road Type Class 1 Unformed.

The road inspection indicates that the Shire's concerns are valid and warrant due consideration.

If the bye-law restriction was lifted, then the Proponent could expect to use "as-of-right" 19 m long semi-trailer combinations with approx. 30 t payload. In which case 50,000 tonnes per season equates to total 1563 semi-trailer loads.
If the trucking operation is spread evenly over 5 months, the truck traffic would equate to approx. 10 loads per day, i.e. 20 truck movements per day, or 2 truck movements per hour.

The current road structure will not, in my opinion, support this level of truck activity.
The road structure would need to be formed up into a crowned cross-section and sheeted with a suitable wearing course. For safety reasons, the best wearing course would be one which generates the least dust in summertime.

In bringing the road up to Type 3 paved road, a standard minimum road width of 6.4 m could be established and all overhanging vegetation cut back to improve sight distances.
There is one particular location at SLK 2.4 (access to Martins Tank farm) where the road width is restricted by a property boundary peg on one side of the road and a large tree on the other side. The maximum road width available here is approx. 5.6 m and this location would need additional advisory signage.

Notwithstanding the pavement improvements, those locations with limited sight distance due to crests and / or curves would also need advisory signage. Refer Appendix 4.

The right-turn into the Martin's Tank campground is located within a curve and the sight distance to a stalled vehicle for vehicles approaching from the south may be no more than 60 m . The best approach to addressing this and other such safety concerns is to install the most appropriate advisory signage, per Appendix 4.

The PBR North approach to the intersection is now notable for it's short-radius bend. The options for improving this tight bend are constrained by a power pole on the inside of the curve. At present, the curve is somewhat ill-defined.
Refer Appendix 5, intersection plan with turning templates for 19 m long semi-trailers. The turning templates indicate that there is only enough road width to accommodate one vehicle at a time, i.e. whenever a semi-trailer is negotiating the intersection, any and all other vehicles will have to wait outside the intersection.

There is potential for widening the intersection to overcome this problem but it looks like the intersection has been modified previously to ensure that vehicles entering and exiting PBR North do give way to through-traffic on Preston Beach Road.
If the road is to accommodate trucks and light traffic, then the intersection should be improved by either road widening to accommodate two-way traffic or undertaking such clearing works as are required to provide clear visibility and safe waiting bays for vehicles exiting PBR North.
This work would require a combination of structured pavement with advance signage on the approach straight, and curve delineation using hazard boards.

The intersection with Preston Beach Road is located within a designated 70 kph speed limit. The distance for vehicles approaching the intersection to sight trucks waiting to turn right is approx. 170 m which satisfies the Austroads Sight Distance requirements within a 70 kph zone.

There is no restriction on as-of-right vehicles using Preston Beach Road.

### 3.0 TRAFFIC CONSI DERATIONS

As noted above, the period of demand for lime sand is December through to April - approx. 150 days. Appendix 6 provides details from traffic counts undertaken by Shire of Waroona on Preston Beach Road and PBR North. Unfortunately, the counts provided refer only to peak holiday periods at Christmas and Easter.

For Preston Beach Road, the Avg Peak Daily Traffic (ADT) is 700 vpd
The holiday traffic data generally indicates $100 \%$ compliance with the current RAV restriction (19m semi-trailer) on this road.

For PBR North, the Avg Peak Daily Traffic (ADT) is 75 vpd
The holiday traffic data generally indicates $100 \%$ compliance with the truck restriction.
Given the Shire's concerns about trucks using the road during peak holiday periods, it makes sense to limit trucking to non- peak periods. To this end, the Proponent may need to establish a stockpile area adjacent to Forrest Hwy to cater for customer demand during holiday periods.

If the proponent sees fit to establish a stockpile area, then he may consider structuring his operations so that all lime sand supply goes through the stockpile. This means that trucking on PBR North could be organized not only to completely avoid holiday periods but also to operate on a campaign basis where the road is prepared annually to cater for a short intensive trucking campaign, maintained during the campaign and reinstated after the campaign.

In an ideal world, if PBR North could be closed to the public for 3 weeks in Oct/Nov, and the shire permitted 27.5 m pocket road trains, the proponent could organize 3 units to cart the whole 50,000 tonnes to stockpile in one operation thus negating all of the shire's concerns.
This level of activity would equate to 5 truck movements per hour in each direction, 6 days per week by 3 weeks.

Note any application to run 19 m semi's can be approved by the Shire.
Any application to run pocket road trains needs the approval of both Shire and Main Roads WA.

### 4.0 Summary of Options considered over a 5-year operating period.

## Option 1A, maintain existing formed track over 5-month period

The cost of basic maintenance grading will be approx $\$ 500 / \mathrm{km}$, total $\$ 3,000$ per visit.
Allow at least monthly visits, sub-total $\$ 15,000$ per season. Shire may or may not contribute.
Add for one-off signage - approx \$3,000
Add for one-off intersection works \$30,000
Total $\$ 33,000+\$ 15,000 \times 5=\$ 108,000$ over 5 years $(250,000$ tonnes $)=\$ \mathbf{0 . 3 9} /$ tonne
Option 1B, maintain existing formed track over 1-month period
The cost of basic maintenance grading will be approx $\$ 500 / \mathrm{km}$, total $\$ 3,000$ per visit.
Allow three grades sub-total \$ 9,000 per season. Shire unlikely to contribute.
Add for one-off signage - approx \$3,000
Add for one-off intersection works \$30,000
Add for cost of stockpile arrangement, nominal one-off \$20,000
Total $\$ 53,000+\$ 9,000 \times 5=\$ 88,000$ over 5 years $(250,000$ tonnes $)=\mathbf{\$ 0 . 3 5} /$ tonne

## Option2A, upgrade to formed and sheeted standard, truck over 5 months

The cost of bringing the road to formed and sheeted standard will be at least $\$ 25,000$ per km, total $\$ 150,000$. Allow to maintain the road once per month - $\$ 15,000$ over 5 months.
Add for one-off signage - approx \$ 3,000
Add for one-off intersection works - included.
Total \$ 153,000 + \$ 15,000 x $5=\$ 228,000$ over 5 years ( 250,000 tonnes) $=\$ 0.91 /$ tonne

## Option2B, upgrade to formed and sheeted standard, truck over 1 month

The cost of bringing the road to formed and sheeted standard will be at least $\$ 25,000$ per km , total $\$ 150,000$. Allow two grades to maintain the road - $\$ 6,000$.
Add for one- off signage - approx \$ 3,000
Add for one- off intersection works - included.
Add for cost of stockpile arrangement, nominal one-off \$ 20,000
Total $\$ 173,000+\$ 6,000 \times 5=\$ 203,000$ over 5 years ( 250,000 tonnes) $=\mathbf{\$ 0 . 8 1} /$ tonne

# MEMO 

## CONCLUSION

There are significant factors feeding into the assessment of PBR North for approval of proposed trucking and it will most likely require good faith between all parties to arrive at an acceptable solution. In my view, the best outcome for all may be that which will allow the Shire to close the road to the public for a short period annually, to facilitate a concerted trucking campaign by the proponent - Option 1B, Option 2B.
I expect that Option 2B will be more attractive to the Shire and DPaW.
This report is provided by way of general guidance. The cost figures used for comparative purposes are indicative only and should be tested in the market.

## Regards

## MichaelMeane

## LIST OF APPENDICES

| Appendix 1 | Location Map |
| :--- | :--- |
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## Appendix 1 Location Map



GEOLOGICAL SURVEY OF WESTERN AUSTRALIA
RESOURCE POTENTIAL FOR LAND USE PLANNING REGIONALLY SIGNIFICANT BASIC RAW MATERIALS

PINJARRA
SHEEL 2038 FRes Egition 2912

Uneenfield Technical Services Phone (08) 99215547 Fax (08) 99654116

## Appendix 2 Shire Bye- Law

## Appendix 3 Photos



Preston Beach Road, approaching PBR North intersection.
Intersection location determined by maximising sight distance on curve.


PBR North - Heavy Vehicle restriction


PBR North, SLK 0.05, unformed sandy track.
Note power pole at edge.


PBR North, SLK 1.4, typical 6.5 m wide track, overhanging vegetation


PBR North SLK 1.7 typical 7.0 m wide track


PBR North, SLK 2.4


PBR North, SLK 2.4, track narrows abruptly at pinch point between fence and tree


PBR North SLK 3.3, track narrows to 6.0 m width


PBR North, SLK 3.9, vegetation overhanging road, obscuring sight distance


PBR North, SLK 4.3 blind crest on curve just south of campground turn-off.


PBR North SLK 4.6, looking south towards the campground turn-off


PBR North, SLK 4.8, poor sight distance on crest curve


PBR North SLK 5.0, looking north


PBR North 5.7, looking south

## APPENDIX 4 SIGNAGE

TYPICAL SIGNAGE REQUIRED;

W1-3A CURVE

W1-5A WINDING ROAD

W2-3A TERMINATING ROAD

W2-4A SIDE ROAD JUNCTION

W4-3A ROAD NARROWS

W5-11A CREST

W5-73 GRAVEL ROADS

D4-6A CHEVRON

# warning SIGNS 

WARNING SIGNS ARE USED TO WARN TRAFFIC OF POTENTIALLY HAZARDOUS CONDITIONS ON OR ADJACENT TO THE ROAD. WARNING SIGNS ADVISE OF CONDITIONS WHICH REQUIRE CAUTION ON THE PART OF THE DRIVER AND MAY GALL FOR A REDUCTION IN SPEED IN THE INTEREST OF THE SAFETY OF THE DRIVER AND OF OTHER ROAD USERS.

In general, warning signs are diamond shaped (square with one diagonal vertical) with a black legend or symbol, or both, and a black border on a yellow reflectorised background.

The W8 series signs are used in conjunction with other signs in the Warning Series to supplement and clarify the message conveyed and are generally rectangular.

## SIGN CLASSIFICATIONS

The sub-classifications and the prefix and series number relevant to each individual warning signs are as follows:

| SERIES No. | CLASSIFICATION |
| :---: | :--- |
| W1 | Alignment series |
| W2 | Intersection and junction series |
| W3 | Advance warning of traffic control device series |
| W4 | Road width, low and narrow clearance signs |
| W5 | Road obstacle series |
| W6 | Pedestrian, bicycle and school series |
| W7 | Railway level crossing series |
| W8 | Supplementary plate series |
| W9 | Modified intersection series |
|  |  |



All signs are available in Hi Intensity (H), Diamond Grade (DG), Fluoro Yellow/Green (FYG) materials

| SIZE | DIMENSIONS (mm) |
| :---: | :---: |
| A | $600 \times 600$ |
| B | $750 \times 750$ |
| C | $900 \times 900$ |
| D | $1200 \times 1200$ |



TURN
W1-1A
W1-1B
W1-1C
(L or R)


WINDING ROAD
W1-5A W1-5B W1-5C

T JUCTION
W2-3A
W2-3B
W2-3C


W2.


REVERSE TURN
W1-2A
W1-2B
W1-2C
(L or R)


HAIRPIN BEND
W1-7A
W1-7B
W1-7C
(L or R)


SIDE ROAD JUNCTION
W2-4A
W2-4B
W2-4C
(L or R)


CURVE
W1-3A
W1-3B
W1-3C
(L or R)


## TILTING TRUCK

W1-8B $1500 \times 3000$
(L or R)


ROUNDABOUT
W2-7A
W2-7B
W2-7C


REVERSE CURVE
W1-4A
W1-4B W1-4C (L or R)


## CROSS ROAD

W2-1A
W2-1B
W2-1C


STAGGERED SIDE ROAD JUNCTION

W2-8A
W2-8B
W2-8C
(L or R)

## WARNING SIGNS

All signs are available in Hi Intensity (H), Diamond Grade (DG), Fluoro Yellow/Green (FYG) materials


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All signs are available in Hi Intensity (H), Diamond Grade (DG), Fluoro Yellow/Green (FYG) materials

PREPARE TO STOP

## SCHOOL BUS STOP AHEAD

HELP FOR WILDLIFE PH. 0417000000

VIC ONLY W8-V115-2 $900 \times 600$


W9-4A
W9-4B
W9-4C
(L or R)


SCHOOL QLD ONLY
TC1192A $750 \times 750$
TC1192B $900 \times 900$
TC1192C $1200 \times 1200$


WA ONLY
MR-WDAD-2

VIC ONLY
W8-V113A $600 \times 480$
W8-V113B $750 \times 600$ W8-V113C $900 \times 720$


W9-2A
W9-2B
W9-2C
(L or R)


CHILDREN
QLD ONLY
TC1193A $750 \times 750$
TC1193B $900 \times 900$ TC1193C $1200 \times 1200$


WA ONLY MR-WDAD-3

HELP
FOR
WILDLIFE
PH. 0417380687

VIC ONLY
W8-V115-1 $600 \times 600$


W9-3A
W9-3B
W9-3C
(L or R)


SCHOOL

SCHOOL CROSSING AHEAD QLD ONLY
TC1194A $750 \times 750$
TC1194B $900 \times 900$
TC1194C $1200 \times 1200$
WARNING
GRAVEL ROADS


SURFACE CONDITIONS CHANGE OFTEN DRIVE CAREFULLY


## CHEVRON ALIGNMENT MARKER

D4-6A $600 \times 750$
D4-6B $750 \times 900$
D4-6C $900 \times 1125$

## Appendix 5 I ntersection Templates



INTERSECTION PBR NORTH AND PRESTON BEACH ROAD
DESIGN VEHICLE 19M SEMI-TRAILER PLAN SHOWING TEMPLATES FOR


INTERSECTION PBR NORTH AND PRESTON BEACH ROAD
DESIGN VEHICLE 19M SEMI-TRAILER PLAN SHOWING TEMPLATES FOR


INTERSECTION PBR NORTH AND PRESTON BEACH ROAD
DESIGN VEHICLE 19M SEMI-TRAILER PLAN SHOWING TEMPLATES FOR


## Appendix 6 Traffic Data

## Class Speed Matrix

ClassMatrix-41
Site:
Description:
Filter time:
Scheme:
Filter:

209_000031_000500.0.0EW
Preston Beach Road - 500m from Old Coast Road
12:00 Wednesday, 18 December 2013 => 14:39 Wednesday, 8 January 2014
Vehicle classification (AustRoads94)
Cls(123456789101112) Dir(NESW) Sp(10,160) Headway(>0)

| Speed (km/h) |  |  |  |  |  |  |  |  |  |  |  |  | Speed Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Class |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 |  |  |
| 10-20 | 2 | - | . | . | - | . | - | . | . | . | - | . | 2 | 0.0\% |
| 20-30 | 13 | - | . | . | . | . | . | . | . | - | - | . | 13 | $0.1 \%$ |
| $30-40$ | 22 | - | - | - | - | - | - | - | - | - | - | - | 22 | $0.1 \%$ |
| $40-50$ | 57 | 3 | - | - | - | 1 | - | - | - | - | - | - | 61 | 0.4\% |
| $50-60$ | 258 | 18 | 17 | 2 | - | 1 | 2 | 1 | - | - | - | - | 299 | 1.7\% |
| 60-70 | 1543 | 85 | 86 | 21 | 4 | 2 | 6 | - | 2 | - | - | - | 1749 | 10.2\% |
| $70-80$ | 5504 | 248 | 279 | 92 | 11 | 7 | 13 | 4 | 2 | - | - | - | 6160 | 35.9\% |
| $80-90$ | 5961 | 158 | 309 | 125 | 6 | 11 | 12 | 5 | 2 | - | - | - | 6589 | 38.4\% |
| 90-100 | 1722 | 35 | 110 | 27 | 2 | 3 | 3 | 1 | . | . | . | . | 1903 | 11.1\% |
| 100-110 | 266 | 1 | 23 | 1 | . | . | 1 | . | - | - | - | - | 292 | 1.7\% |
| 110-120 | 43 | . | 5 | 1 | - | - | . | - | . | - | - | - | 49 | 0.3\% |
| 120-130 | 5 | - | . | . | - | . | . | . | . | . | - | . | 5 | 0.0\% |
| 130-140 | 2 | - | - | - | - | - | - | . | - | - | - | - | 2 | 0.0\% |
| 140-150 | . | - | . | - | - | - | . | - | . | . | . | . | 0 | 0.0\% |
| 150-160 | 1 | - | - | - | - | - | - | - | - | - | - | - | 1 | 0.0\% |
|  | 15399 | 548 | 829 | 269 | 23 | 25 | 37 | 11 | 6 | 0 | 0 | 0 | 17147 |  |
|  | 89.8\% | 3.2\% | 4.8\% | 1.6\% | 0.1\% | 0.1\% | 0.2\% | 0.1\% | 0.0\% | 0.0\% | 0.0\% | 0.0\% |  |  |
| Class Totals |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

## Class Speed Matrix

| ClassMatrix-44 |  |
| :--- | :--- |
| Site: | 209_000032_000100.0.0WE |
| Description: | Preston Beach Road North - 100m from Preston Beach Rd |
| Filter time: | 12:00 Wednesday, 18 December 2013 => 14:48 Wednesday, 8 January $\mathbf{2 0 1 4}$ |
| Scheme: | Vehicle classification (AustRoads94) |
| Filter: | Cls(123456789101112) Dir(NESW) Sp(10,160) Headway(>0) |



## Class Speed Matrix

| ClassMatrix-42 |  |
| :--- | :--- |
| Site: | 209_000031_000500.0.0WE |
| Description: | Preston Beach Rd -500 m from Old Coast Road |
| Filter time: | 11:00 Wednesday, 9 April 2014 => 15:18 Wednesday, 30 April 2014 |
| Scheme: | Vehicle classification (AustRoads94) |
| Filter: | Cls(123456789101112) Dir(NESW) Sp(10,160) Headway(>0) |



## Class Speed Matrix

| ClassMatrix-45 |  |
| :--- | :--- |
| Site: | 209_000032_000200.0.0NS |
| Description: | Preston Beach Rd North-200m from Preston Beach Rd |
| Filter time: | 11:00 Wednesday, 9 April 2014 => 15:10 Wednesday, 30 April 2014 |
| Scheme: | Vehicle classification (AustRoads94) |
| Filter: | Cls(123456789101112) Dir(NESW) Sp(10,160) Headway(>0) |



